



**ASN resolution n°2012-DC-0295 of 26 June 2012
instructing the French atomic energy and alternative energies
commission (CEA)
to comply with requirements applicable to basic nuclear
installation (BNI)
39 (Masurca)
in the light of the conclusions of the Complementary Safety
Assessment (CSA)**

The Nuclear Safety Authority (ASN),

Having regard to the Environment Code, in particular its articles L. 592-20 and L. 593-10;

Having regard to the Public Health Code;

Having regard to the decree of 14 December 1966 authorising the creation by CEA of a facility for critical fast-breeder mock-ups in the Cadarache nuclear research centre;

Having regard to decree 2005-1158 of 13 September 2005 relative to the off-site emergency plans concerning certain structures or fixed installations and taken in application of article 15 of Act 2004-811 of 13 August 2004 relative to the modernisation of the civil security services;

Having regard to decree 2007-1557 of 2 November 2007 amended, relative to basic nuclear installations and to the regulation of the transport of radioactive substances in terms of nuclear safety;

Having regard to the order of 10 August 1984 relative to the quality of design, construction and operation of BNIs;

Having regard to the order of 31 December 1999 amended, setting the general technical regulations intended to prevent and mitigate off-site detrimental effects and risks resulting from the operation of BNIs;

Having regard to the order of 7th February 2012 setting out the general rules for BNIs;

Having regard to the interministerial directive of 7 April 2005 on the action of the public authorities in the case of an event leading to a radiological emergency situation;

Having regard to ASN resolution 2011-DC-0224 of 5 May 2011 instructing CEA to conduct a Complementary Safety Assessment (CSA) of its BNIs in the light of the accident which occurred on the Fukushima Daiichi nuclear power plant (NPP);

Having regard to the CEA/DEN/CAD/DIR/CSN DO 574 CSA report of 13 September 2011;

Having regard to IRSN report 679 evaluating the licensee reports submitted on 4 November 2011;

Having regard to the CODEP-MEA-2011-063263 opinion dated 10 November 2011 by ASN's Advisory Committees for reactors and for laboratories and plants concerning all these CSAs;

Having regard to the ASN report of December 2011 on the CSAs;

Having regard to ASN opinion 2012-AV-0139 of 3 January 2012 on the CSAs;

Having regard to letter CEA AG 2012/126 of 17 April 2012 in response to the consultation concerning the planned requirements;

Whereas, following the CSAs on the priority nuclear facilities, their continued operation requires that their robustness to extreme situations be increased as rapidly as possible beyond their existing safety margins,

Whereas, the CSA approach, initiated firstly for the 59 electrical power generating reactors in operation or under construction and the 20 other nuclear facilities considered to be priorities, is the first step in the process to incorporate the experience feedback from the Fukushima Daiichi accident;

Whereas, social, organisational and human factors, which are key elements in safety, received particular attention during the CSAs,

Whereas, the CSA was performed in the current configuration of the Masurca facility, which corresponds to the storage of fissile materials and whereas this complementary assessment will be performed in the "reactor" configuration, with a view to restart of the facility;

Whereas, the fissile materials are at present stored in the BSM building, which would appear to be inadequately designed to withstand an earthquake;

Whereas, in December 2008, CEA undertook to remove these materials to a facility that was appropriately designed to withstand an earthquake, no later than 31 December 2013, and that the failure to begin this removal process to date makes it difficult to comply with this deadline;

Whereas, this removal process must therefore be covered by a requirement,

Hereby issues the following resolution:

Article 1

Following analysis of the CSA report for the facility, this resolution stipulates additional requirements to be met by CEA, hereinafter referred to as “the licensee”, with registered offices in Bâtiment Le Ponant D - 25 rue Leblanc in PARIS (75015), with regard to the operation of BNI 39 on the Cadarache site (Bouches-du-Rhône département).

These requirements are defined in the appendix to this resolution.

Article 2

This resolution takes effect as of its notification to the licensee.

Article 3

The ASN Director General is tasked with implementation of this resolution, which shall be published in the ASN Official Bulletin.

Signed in Paris on 26 June 2012.

The ASN Commission,

Signed

André-Claude LACOSTE

Marie-Pierre COMETS

Jean-Jacques DUMONT

Michel BOURGUIGNON

Philippe JAMET

Appendix to ASN resolution 2012-DC-0295 of 26 June 2012

A. Reinforced material and organisational provisions

[CEA-INB39-ECS 01]: creation of a hardened safety core

I.

Before 30 June 2012, the licensee shall propose to ASN a hardened safety core of robust material and organisational measures designed, for the extreme situations studied in the CSAs, to:

- a) prevent a severe accident or limit its progression,
- b) mitigate large-scale releases,
- c) enable the licensee to perform its emergency management duties.

On 30 June 2012, CEA identifies, with supporting evidence, any measures common to several BNIs. In this case, CEA shall describe these measures in detail on the occasion of the submission of the CSA report, to be transmitted no later than 15 September 2012 in accordance with appendix 2 to ASN resolution 2011-DC-0224 of 5 May 2011.

II.

Within this same time-frame, the licensee shall submit to ASN the requirements applicable to this hardened safety core. In order to define these requirements, the licensee shall identify significant fixed margins in relation to the requirements applicable on 1 January 2012, in particular the regulation requirements, the basic safety rules and the existing rules of professional good practice. The systems, structures and components (SSCs) which are included in these measures shall in particular comply with the requirements thus defined for the extreme situations studied by the CSAs. These SSCs shall be protected against the on-site and off-site hazards induced by these extreme situations, for example: falling loads, impacts from other components and structures, fires, explosions.

III.

For this hardened safety core, the licensee shall install SSCs that are independent and diversified in relation to the existing SSCs, in order to limit common mode risks. As applicable, the licensee shall justify the use of undiversified or existing SSCs.

IV.

The licensee shall take all necessary steps to ensure that the emergency organisation and resources are operational, including in the event of an accident affecting all or some of the facilities on a given site.

To this end, the licensee shall therefore include these steps in the hardened safety core defined in I of this requirement and, in accordance with II of this requirement, shall issue stipulations concerning:

- the emergency situation management premises, so that they offer greater resistance to hazards and remain accessible and habitable at all times and during long-duration emergencies, including in the event of radioactive releases. These premises shall enable the emergency teams to diagnose the status of the facilities and control the resources of the hardened safety core;
- the availability and operability of the mobile devices vital for emergency management;

- the means of communication essential to emergency management, in particular comprising the means of alerting and informing the emergency teams and the public authorities and the arrangements for alerting the population if the off-site emergency plan reflex phase is triggered by order of the Prefect;
- The availability of parameters used to diagnose the status of the facility, as well as meteorological and environmental measurements (radiological and chemical, inside and outside the emergency situation management premises) enabling the radiological impact on the workers and general public to be evaluated and predicted;
- the operational dosimetry resources, radiation protection measuring instruments and individual and collective protection resources. These resources shall be available in sufficient quantities.

B. Improvements to the robustness of the facilities

[CEA-INB39- ECS 02]: off-site hazard risks

The fissile materials in the facility stored in the storage and handling building (BSM) are to be removed to a facility designed to withstand an earthquake pursuant to basic safety rule RFS 2001-01 of 16 May 2001, no later than 31 December 2013.

If it encounters technical problems preventing it from meeting this deadline, the licensee shall so notify ASN before 30 April 2013, providing evidence and proposing a new time-frame. In any case, the delay in removal may not exceed one year.

C. Management of emergency situations

[CEA-INB39-ECS 03]: report on emergency management at the CEA Centre in Cadarache

On the occasion of the submission of the CSA report, to be transmitted no later than 15 September 2012 in accordance with appendix 2 to ASN resolution 2011-DC-0224 of 5 May 2011, the licensee shall identify the reinforcements and improvements needed to achieve the objectives laid out in IV of requirement [CEA-INB39-ECS 01] and in requirement [CEA-INB39-ECS 04] of this present appendix, and shall propose an implementation calendar.

Also no later than 15 September 2012, it shall propose the deadlines associated with the interim measures defined in requirement [CEA-INB39-ECS 05] pending attainment of the objectives laid out in IV of requirement [CEA-INB39-ECS 01] and in requirement [CEA-INB39-ECS 04].

[CEA-INB39-ECS 04]: definition of objectives to be attained

I.

On its site, the licensee has the premises necessary for the control and monitoring of all of its facilities until a sustainable safe state is reached in the event of a criticality accident or releases of dangerous substances such as radioactive materials and sodium.

II.

The licensee shall reinforce its material and organisational measures to take account of accident situations simultaneously affecting all or some of the facilities on the site.

III.

The licensee shall take all possible steps, for example by means of agreements or detection and alert systems, to ensure that it is rapidly informed of any event liable to constitute an off-site hazard for its facilities, in order to protect its staff against these hazards and to ensure that emergency management is coordinated with the neighbouring licensees.

IV.

The licensee shall ensure that its agreements with neighbouring hospitals are updated every 5 years. These agreements shall be regularly tested during emergency exercises.

[CEA-INB39-ECS 05]: interim measures pending the implementation of the hardened safety core

The licensee shall implement the following interim measures:

- ensure that the emergency situation management premises can withstand the safe shutdown earthquake (SSE) and flooding in the event of the flood safety margin level being reached. It shall present ASN with the conclusions of this verification and, as applicable, any envisaged modifications;
- deploy independent communication resources allowing direct contact between the site and the national emergency organisation defined in the above-mentioned interministerial directive of 7 April 2005.
- store its mobile resources necessary for emergency management in appropriate premises or zones able to withstand the SSE and to withstand flooding in the event of the flood safety margin level being reached.

[CEA-INB39-ECS 06]: integration of industrial neighbours

No later than 31 December 2012, the licensee shall supplement its on-going studies with the inclusion of the risk created by activities taking place near the facilities, in the extreme situations studied by the CSAs and in conjunction with neighbouring licensees responsible for these activities (nuclear facilities, installations classified on environmental protection grounds or other facilities liable to constitute a hazard). At that time, the licensee shall propose any modifications to be made to its facilities or their operating procedures as a result of this analysis.

[CEA-INB39-ECS 07]: social, organisational and human factors

No later than 31st December 2012, the licensee shall define the human actions required for management of the extreme situations studied in the CSAs. It shall check that these actions can effectively be carried out given the intervention conditions likely to be encountered in such scenarios. It shall for instance take account of the relief of the emergency teams and the logistics necessary for the interventions. It shall specify any material or organisational adaptations envisaged. By the deadline date, the licensee shall transmit the summary of this work and the envisaged measures. On 15 September 2012, the licensee shall send ASN the first elements of the report on emergency management in the Cadarache centre.

No later than 31 December 2012, the licensee shall send ASN a list of the necessary emergency management skills, specifying whether these skills are liable to be held by outside contractors. The licensee shall provide proof that its organisation ensures the availability of the necessary skills in an emergency situation, including if outside contractors are used.

Before 30 September 2013, the licensee shall provide the personnel concerned with the training and preparation needed to enable them to respond to particularly stressful accident situations. It shall ensure that the outside contractors liable to intervene in management of the emergency adopt similar requirements concerning the preparedness and training of their own staff.

Before 30 September 2013, the licensee shall define the social and psychological care to be provided for the emergency teams, taking account of the family environment, implemented in a particularly stressful accident situation, to ensure working conditions allowing emergency management that is as effective as possible.